#### REPORT OF THE AUDIT OF THE CHRISTIAN COUNTY CLERK

For The Year Ended December 31, 2009



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE CHRISTIAN COUNTY CLERK

### For The Year Ended December 31, 2009

The Auditor of Public Accounts has completed the Christian County Clerk's audit for the year ended December 31, 2009. Based upon the audit work performed, the financial statements present fairly in all material respects, the revenues and expenditures of the County Clerk and the revenues, expenditures, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected are deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected are deposited to the county government fund and paid quarterly to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

The Christian County Clerk had total revenues of \$10,845,776, which was a \$692,959 decrease from the prior year. Except for 100% operating fees in the amount of \$141,980, the County Clerk paid 25% of revenues to the Christian County Fiscal Court in the amount of \$283,810. This was a decrease of \$30,279 from the prior year. In addition, 75% account expenditures decreased by \$49,054.

#### **Deposits:**

The County Clerk's deposits were insured and collateralized by bank securities.

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## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Steve Tribble, Christian County Judge/Executive Honorable Michael Kem, Christian County Clerk Members of the Christian County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of revenues and expenditures - regulatory basis of the County Clerk of Christian County, Kentucky, and the statement of revenues, expenditures, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer - regulatory basis for the year ended December 31, 2009. These financial statements are the responsibility of the County Clerk. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk prepares the financial statements on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statements referred to above presents fairly, in all material respects, the revenues, expenditures, and fund balances for the year ended December 31, 2009, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 23, 2010 on our consideration of the County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable Steve Tribble, Christian County Judge/Executive Honorable Michael Kem, Christian County Clerk Members of the Christian County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Christian County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

September 23, 2010

## CHRISTIAN COUNTY MICHAEL KEM, COUNTY CLERK STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS

#### For The Year Ended December 31, 2009

R	ev	en	ues
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State Grants		\$ 18,730
State Fees For Services		18,573
Fiscal Court		9,045
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 1,855,342	
Usage Tax	4,076,507	
Tangible Personal Property Tax	3,256,650	
Delinquent Tax Sale	1,350	
Licenses-		
Marriage Licenses	34,258	
Occupational Licenses	6,185	
Beer and Liquor Licenses	8,265	
Affordable Housing	63,816	
Deed Transfer Tax	137,104	
Delinquent Taxes	 762,477	10,201,954
Fees Collected for Services:		
Recordings-		
Passports	22,775	
Deeds, Easements, and Contracts	24,927	
Real Estate Mortgages	105,145	
Title Lien Statements	147,512	
Powers of Attorney	3,568	
All Other Recordings	67,198	
Charges for Other Services-		
Candidate Filing Fees	1,000	
Copywork	8,748	
Refunds/Overpayments	161,352	
Clerk Lien Fees	20,894	
Vehicle Inspection	150	563,269
Other:		
Debit Card Fees	4,772	
Misc. Deposits	1,946	
Web Site Fees	25,322	
Returned Checks Collected	 1,180	33,220
Interest Earned		 985
Total Revenues		10,845,776

The accompanying notes are an integral part of the financial statements.

# CHRISTIAN COUNTY MICHAEL KEM, COUNTY CLERK STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS For The Year Ended December 31, 2009 (Continued)

#### **Expenditures**

Payments to State:			
Motor Vehicle-			
Licenses and Transfers	\$ 1,337,673		
Usage Tax	3,953,087		
Tangible Personal Property Tax	1,125,875		
Licenses, Taxes, and Fees-			
Affordable Housing	63,816		
Delinquent Tax	182,718		
Legal Process Tax	 57,394	\$ 6,720,563	
Payments to Fiscal Court:			
Tangible Personal Property Tax	269,595		
Delinquent Tax	99,642		
Fiscal Court Fees	143,522		
Service Charges	4,255		
Vehicle Inspections	 150	517,164	
Payments to Other Districts:			
Tangible Personal Property Tax	1,730,472		
Delinquent Tax	254,529	1,985,001	
Payments to Sheriff		51,560	
Payments to County Attorney		101,381	
Operating Expenditures:			
Other Charges-			
Bad Debt	1,638		
Miscellaneous	382		
Library and Archives Grant	18,730		
Refunds	 168,823	 189,573	
Total Expenditures			\$ 9,565,242

# CHRISTIAN COUNTY MICHAEL KEM, COUNTY CLERK STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS For The Year Ended December 31, 2009 (Continued)

Net Revenues		\$ 1,280,534
Payments to State Treasurer:		
75% Operating Fund \$	(996,724)	
25% County Fund	(283,810)	(1,280,534)
Balance Due at Completion of Audit		\$ 0

# CHRISTIAN COUNTY MICHAEL KEM, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS

#### For The Year Ended December 31, 2009

	75% Operating Fund		25% County Fund	Totals
Fund Balance - January 1, 2009	\$	216,109	\$	\$ 216,109
Revenues				
Fees Paid to State - Operating Funds (75%) Fees Paid to State - County Funds (25%)		996,724	283,810	 996,724 283,810
Total Funds Available		1,212,833	283,810	 1,496,643
Expenditures				
Christian County Government			283,810	283,810
Personal Services-				
Clerk Salary		95,256		95,256
Clerk's Training Incentive		3,528		3,528
Clerk's Spending Account		3,600		3,600
Deputies Salaries		460,125		460,125
Employee Benefits-				
Employer's Share Social Security		39,319		39,319
Employer's Share Retirement		73,464		73,464
Employer's Paid Health Insurance		152,561		152,561
Other Payroll Disbursements				
Contracted Services-				
Computer Consultants		122		122
Advertising		47		47
Maintenance Contracts		5,503		5,503
Printing and Binding		14,212		14,212
Other Contracted Services		10,501		10,501
Supplies and Materials-				
Office Supplies		14,128		14,128
Land Records Supplies		460		460

CHRISTIAN COUNTY
MICHAEL KEM, COUNTY CLERK
STATEMENT OF REVENUES, EXPENDITURES, AND
FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS
For The Year Ended December 31, 2009
(Continued)

		75%		25%		
	O	perating	(	County		
		Fund		Fund		Totals
Expenditures (Continued)						
Other Charges-						
Conferences	\$	30	\$		\$	30
Conventions and Travel		8,493				8,493
Dues		586				586
Equipment Repairs		65				65
Insurance		5,179				5,179
Maintenance		788				788
Membership		2,100				2,100
Postage		11,033				11,033
Printing		9,508				9,508
Telephone and Internet		3,018				3,018
Capital Outlay-						
Office Equipment		12,751				12,751
Furniture and Fixtures		4,603				4,603
Total Expenditures		930,980		283,810		1,214,790
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Fund Balance - December 31, 2009		281,853	\$	0	\$	281,853

### CHRISTIAN COUNTY NOTES TO THE FINANCIAL STATEMENTS

December 31, 2009

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount due from the County Clerk as determined by the audit.

KRS 64.350 establishes that a fee official in counties with a population over 70,000 has two funds with the State Treasurer for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and paid to the fiscal courts, urban-county governments, or consolidated local governments of the respective counties quarterly no later than April 15, July 15, October 15, and January 15. These funds are closed at the end of each official term by paying the balances to the respective county government.

The financial statements have been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31:

- Interest receivable
- Collection on accounts due from others for 2009 services
- Reimbursements for 2009 activities
- Payments due other governmental entities for December tax and fee collections
- Payroll expenditures incurred but not paid
- Payments due vendors for goods or services provided in 2009

The Attorney General issued a letter which stated that some revenues of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are treated as revenue in the 75 percent fund.

CHRISTIAN COUNTY
NOTES TO THE FINANCIAL STATEMENTS
December 31, 2009
(Continued)

Note 1. Summary of Significant Accounting Policies (Continued)

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer, defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.50 percent for the first six months and 16.16 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

CHRISTIAN COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2009 (Continued)

Note 3. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2009, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

#### Note 4. Libraries and Archives Local Records Grant

The County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives in the amount of \$31,893 in CY 2008. The Christian County Treasurer's Office handles the grant funds. The beginning balance was \$31,894. Interest in the amount of \$35 was received during the year. Funds totaling \$18,730 were expended during the year. The unexpended grant balance was \$13,199 as of December 31, 2009.

#### Note 5. Restatement of Prior Year Ending Balance

The prior year ending balance was restated by \$2,101. This amount includes prior year payroll adjustment of \$1,851, as well as prior year unreported operating expenses of \$250.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Steve Tribble, Christian County Judge/Executive Honorable Michael Kem, Christian County Clerk Members of the Christian County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements - regulatory basis of the Christian County Clerk for the year ended December 31, 2009, and have issued our report thereon dated September 23, 2010. The County Clerk's financial statements are prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Christian County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Christian County Clerk's financial statement for the year ended December 31, 2009, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Christian County Fiscal Court, others within the entity, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

September 23, 2010